

Message Text

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11

ACTION AF-04

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SAM-01 IO-03 /040 W

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R 241315Z JUL 75

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC 9033

INFO AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

C O N F I D E N T I A L DAR ES SALAAM 2669

STADIS//////////

LIMDIS

FOR ASSISTANT SECRETARY DAVIS FROM CARTER

E.O. 11652: GDS

TAGS: PDIP, PFOR, PDEV, US, MZA

SUBJ: NEW POSTURE TOWARDS MOZAMBIQUE GOVERNMENT AND
DIPLOMATIC RELATIONS

REF: PRETORIA 2731

1. I HAVE CONSIDERED CAREFULLY THE ANALYSIS AND SUGGESTIONS
CONTAINED IN REFTEL, AND WHILE EXTENT TO WHICH WE AT THIS POST
CAN PRETEND TO BE CONVERSANT WITH MOZAMBIQUE/FRELIMO ATTITUDES
IS OBVIOUSLY DECREASING RAPIDLY, I SHOULD LIKE TO OFFER THE
FOLLOWING COMMENTS, AND THE SUGGESTION THAT WE SHOULD PERHAPS
"HANG IN THERE" FOR THE TIME BEING.

2. THAT GPRM PLACES A LOW PRIORITY ON FRIENDLY RELATIONS (OR,
INDEED. ANY RELATIONS AT ALL) WITH USG DOES SEEM A NECESSARY
CONCLUSION TO BE DRAWN FROM ITS REACTIONS, OR NON-REACTIONS,
TO OUR DEMARCHES OVER THE PAST MANY MONTHS. FOR THE TIME BEING,
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HOWEVER, WE REMAIN IN THE SAME BOAT AS MANY WESTERN EUROPEAN

COLLEAGUES, AND UNTIL AND UNLESS GPRM BEGINS TO DISCRIMINATE BETWEEN US I THINK IT MIGHT BE PREMATURE TO ASSUME THAT IT IS TRYING TO GIVE US ANY PARTICULAR INDIVIDUAL MESSAGE.

3. IF THAT IS THE CASE, THEN I FEAR THAT AN EXPRESSION OF ANNOYANCE BY US AT THIS TIME-- AND I THINK THAT GPRM WOULD INTERPRET WITHDRAWAL OF CG AND EXPLANATORY DEMARCHES BY TANZANIAN AND/OR ZAMBIAN AMBASSADORS AS A SIGN OF ANNOYANCE-- MIGHT MAKE MATTERS WORSE RATHER THAN BETTER. THOUGH OTHER COUNTRIES, EXCEPT UK, DID WITHDRAW THEIR CG'S, IT IS MY UNDERSTANDING THAT THIS WAS ALL BEFORE JUNE 26; FOR US TO DOMYO NOW, AFTER HAVING HELD ON OVER INDEPENDENCE DAY, WOULD THUS NOT BE A PARALLEL ACTION. REGARDLESS OF WHAT ULTIMATE GPRM POLICY TURNS OUT TO BE, I THINK THAT SOME OF ITS OFFICIALS -- NOTABLY MARCELINO DOS SANTOS -- WOULD TAKE CONSIDERABLE PLEASURE IN HAVING TWEAKED THE AMERICAN EAGLE'S TAILFEATHERS, AND MIGHT WELL BE TEMPTED TO SEE IF THEY COULD FIND FURTHER WAYS OF MAKING US CRY "OUCH". MORE SERIOUSLY, IT COULD GIVE THE GPRM AN EXCUSE TO MAKE A DISTINCTION, PROBABLY ADVERSE TO US, BETWEEN US AND WESTERN EUROPEAN COLLEAGUES WHO ARE PRESENTLY SITTING BACK MORE OR LESS QUIETLY.

4. FINALLY, THOUGH SITUATION NOT PRECISELY PARALLEL, WE SEEM TO SOME EXTENT IN POSITION OF COUNTRIES WHICH MAINTAINED CONSULATES ACCREDITED TO UK IN RHODESIA AFTER UDI; ONCE WE REMOVE ANYONE PERMANENTLY, WE CANNOT VERY WELL REPLACE HIM.

5. I AM INCLINED, THEREFORE, TO COUNSEL CAUTION AND TO SUGGEST THAT FOR THE TIME BEING WE SIMPLY HANG ON QUIETLY, WITHOUT SETTING OURSELVES ANY PARTICULAR DEADLINE, SO LONG AS (A) THERE IS NO CLEAR SING OF DISCRIMINATION BETWEEN TREATMENT WE ARE GETTING AND THAT RECEIVED BY OUR WESTERN EUROPEAN COLLEAGUES, (B) OUR OPERATIONS AND PERSONNEL IN LOURENCO MARQUES ARE NOT HARASSED, AND (C) WE DO NOT RECEIVE A CLEAR MESSAGE THAT WITHDRAWAL AND/OR REPLACEMENT OF PERSONNEL WOULD INDUCE GPRM TO SPEED UP ESTABLISHMENT OF DIPLOMATIC RELATIONS.

6. THAT WOULD NOT MEAN WE HAVE TO ALTER OUR PRESENT LOW PROFILE. SO LONG AS GPRM IS MAKING NO PROBLEMS ABOUT CONGEN PERSONNEL LEAVING AND RETURNING TO MOZAMBIQUE, THIS MIGHT BE AN APPROPRIATE TIME FOR CG TO TAKE SOME R&R, OR POSSIBLY ARRANGE AN ORIENTATION
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TRIP TO NEIGHBORING COUNTRIES (OUR OWN, WE WOULD HOPE, INCLUDED).
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